

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0142-04
Bill No.: HB 51
Subject: Law Enforcement Officers and Agencies; Civil Rights
Type: Original
Date: January 13, 2015

Bill Summary: This proposal establishes the Community Relations Training Program for Peace Officers.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
General Revenue	(Less than \$520,792)	(Less than \$529,291)	(Less than \$529,928)
Total Estimated Net Effect on General Revenue	(Less than \$520,792)	(Less than \$529,291)	(Less than \$529,928)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Community Relations Training Fund for Peace Officers*	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

*Transfers-In and expenditures are assumed to net to zero.

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
General Revenue	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	1 FTE	1 FTE	1 FTE

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Public Safety - Office of the Director (DPS)** state Section 590.063 establishes the "Community Relations Training Program for Peace Officers" with the requirement to attend training upon hire, and every three years. Development of the curriculum for this training will be handled by the state licensed training centers.

The "Community Relations Training Program for Peace Officers" fund is established by the bill, subject to appropriation.

In order to assist with the Community Relations Division, and to also assist with the implementation of the Community Relations Training Program for Peace Officers being established, DPS will require 1 FTE Project Specialist (\$39,984 annually) to coordinate this project and provide assistance as needed. DPS assumes a cost of approximately \$62,000 for this FTE.

The required Community Relations Training would be a 4 hour course. Based on the rate of \$20.00 per course hour, it could cost as much as \$1,400,000.00 (\$20.00 x 4 hours x 17, 500 licensed peace officers in Missouri) to train the approximately 17,500 peace officers in the state. The bill requires that the peace officers be retested every three years, so the yearly cost would range between \$467,000 and \$1,400,000.

Although the Community Relations Training for Peace Officer Fund is being established by the bill, if there is no appropriation for the Fund, there would be substantial cost to the local police agencies or peace officers to pay for the training.

If the training were incorporated into the existing 48 hours of continuing education requirements, there would be no additional cost to local agencies/officers.

Officials from the **Department of Public Safety (Missouri Highway Patrol and Capitol Police)**, the **Department of Natural Resources** and the **Office of the State Treasurer** each assume the proposal would not fiscally impact their respective agencies.

Officials from the **Attorney General's Office** assume that any potential costs arising from this proposal could be absorbed with existing resources.

ASSUMPTION (continued)

Officials from the **Missouri Department of Conservation** assume an unknown negative fiscal impact due to unknown cost of training.

Officials from the **Department of Social Services - State Technical Assistance Team (STAT)** state consulting with DPS, the course could easily be eight hours in length, with a cost of \$20 training hour, totaling \$160 per law enforcement officer. STAT has 10 commissioned law enforcement staff (8 Investigators, 1 Investigations Manager and 1 Chief), that would be required to attend this course. Total cost for the training for the three year POST reporting period is \$1,600 (\$1,000 Federal and \$600 General Revenue). Expenses are based on the assumption that the training would be held locally and no travel expenses and lodging would be required. The training program would again be required in the POST reporting period starting January 1, 2018.

Oversight assumes the Missouri Department of Conservation and STAT could each absorb these additional training expenses within their current appropriation levels.

Officials from the **Columbia Police Department** state any additional mandated training will create a fiscal impact to their agency.

Officials from the **Boone County Sheriff's Department** state the fiscal impact depends on the meaning of, "...the fund shall be used solely for the administration of this section." Does this mean the state will pay the training costs incurred by each agency to send its required members to the training, or for just the development of the program? If the fund pays for everything, then no cost will be incurred by this agency. If not, then there will be a cost of \$1,326.75 at minimum for every hour of training our 75 members that would have to attend. That figure does not include costs of travel and/or meal expenses if they must leave Boone County.

Officials from the **St. Louis County Police Department** state the fiscal impact on St. Louis County for this bill could be minimal to none. The St. Louis County and Municipal Police Academy already teaches courses based on community relations training. If these classes are considered applicable under this bill, then the costs for St. Louis County should be none. If a new class is required for all officers the cost would be approximately \$42,500 every three years, calculated by multiplying the associated class costs of \$50.00 per officer by 850 officers.

Officials from the **Buchanan County Sheriff's Department**, the **Jackson County Sheriff's Department**, the **Jefferson City Police Department**, the **Platte County Sheriff's Department**, the **St. Charles Police Department**, the **St. Louis City Police Department**, and the **St. Louis Metropolitan Police Department** did not respond to our request for fiscal impact.

ASSUMPTION (continued)

This proposal creates a new state fund, the Community Relations Training Fund for Peace Officers to "be used solely for the administration of this section." Oversight is unaware of any "gifts, contributions, grants, bequests, or other aid received from federal, private, or other sources" that would be received into this fund. Therefore, **Oversight** will assume that the fund will receive appropriations from the state's General Revenue Fund to be used to pay for the new training requirements set up in this new section.

Oversight is also unsure if this training could be incorporated into existing CPE requirements and existing training courses as considered by DPS and the St. Louis County Police Department. Therefore, using DPS' estimate of \$1.4 million to provide training for all 17,500 peace officers in the state, Oversight will assume an annual cost to this fund of Less than \$467,000 (\$1.4 million over 3 years). Oversight will assume that the General Revenue Fund will provide funding into the new Community Relations Training Fund for Peace Officers.

<u>FISCAL IMPACT - State Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
GENERAL REVENUE			
<u>Costs - Department of Public Safety</u>			
Personal Service (1 FTE)	(\$33,320)	(\$40,384)	(\$40,788)
Fringe Benefits	(\$17,328)	(\$21,002)	(\$21,212)
Expense and Equipment	<u>(\$3,144)</u>	<u>(\$905)</u>	<u>(\$928)</u>
<u>Total Costs - DPS</u>	(\$53,792)	(\$62,291)	(\$62,928)
FTE Change - DPS	1 FTE	1 FTE	1 FTE
<u>Transfer Out - DPS - to the Community</u>			
Relations Training Fund for Peace Officers	(Less than <u>\$467,000</u>)	(Less than <u>\$467,000</u>)	(Less than <u>\$467,000</u>)
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	<u>(Less than \$520,792)</u>	<u>(Less than \$529,291)</u>	<u>(Less than \$529,928)</u>
Estimated Net FTE Change for the Department of Public Safety	1 FTE	1 FTE	1 FTE

FISCAL IMPACT - State Government
 (continued)

**COMMUNITY RELATIONS
 TRAINING FUND FOR PEACE
 OFFICERS**

<u>Transfer In</u> - from General Revenue	Less than \$467,000	Less than \$467,000	Less than \$467,000
<u>Costs</u> - training costs for all peace officers in the state	(Less than <u>\$467,000</u>)	(Less than <u>\$467,000</u>)	(Less than <u>\$467,000</u>)

**ESTIMATED NET EFFECT TO THE
 COMMUNITY RELATIONS
 TRAINING FUND FOR PEACE
 OFFICERS**

\$0 **\$0** **\$0**

<u>FISCAL IMPACT - Local Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
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\$0 **\$0** **\$0**

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal establishes the Community Relations Training Program for Peace Officers. In addition to training in diversity, sensitivity, and cultural competency, the program will provide peace officers with training aimed toward maintaining open avenues of communication between communities and police departments throughout Missouri.

All peace officers will be required to attend training on community relations, diversity, sensitivity, and cultural dependency upon hire and every three years. The training will include discipline, public information activity, and efficient front-line police work.

FISCAL DESCRIPTION (continued)

Each state licensed training center will be responsible for developing a curriculum for the training as specified in the bill. The curriculum must be taught by a law enforcement officer who has experience and maintains liaisons with communities throughout Missouri and must be a member of the community relations division.

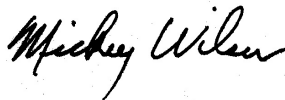
The bill creates the Community Relations Training Fund for Peace Officers. This fund must be used solely for the administration of this section.

The provisions of this bill will expire six years after the effective date.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety
Attorney General's Office
Office of the State Treasurer
Department of Natural Resources
Missouri Department of Conservation
Department of Social Services
St. Louis County Police Department



Mickey Wilson, CPA
Director
January 13, 2015

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Assistant Director
January 13, 2015